CITY OF SCRANTON

OSAGE COUNTY, KANSAS

INDEPENDENT AUDITORS' REPORT AND

STATUTORY BASIS FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2010

ALDRICH AND COMPANY LLC CERTIFIED PUBLIC ACCOUNTANTS COUNCIL GROVE, KANSAS 66846

STATUTORY BASIS FINANCIAL STATEMENTS Year Ended December 31, 2010

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CERTIFIED PUBLIC ACCOUNTANTS

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Independent Auditors' Report

Mayor and City Council 208 S. Brownie Avenue Scranton, Kansas 66537

Members of the Governing Body

We have audited the accompanying financial statements of the City of Scranton, Kansas, as of and for the year ended December 31, 2010, as listed in the table of contents. These financial statements are the responsibility of City of Scranton, Kansas, management. Our responsibility is to express opinions on these financial statements based on our audit. The prior year partial comparative information has been derived from the City's 2009 financial statements and, in our report dated August 6, 2010, we expressed an unqualified opinion on the respective financial statements, taken as a whole, on the statutory basis of accounting.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the Kansas Municipal Audit Guide. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the City of Scranton, Kansas, prepared these financial statements in conformity with the accounting practices prescribed by the State of Kansas to demonstrate compliance with the cash basis and budget laws of the State of Kansas, which practices differ from accounting principles generally accepted in the United States of America. The effects on the financial statements of differences between Kansas statutory basis and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Scranton, Kansas, as of December 31, 2010, or the changes in its financial position for the year ended. Further, the City of Scranton, Kansas has not presented a management's discussion and analysis that accounting principles generally accepted in the United States has determined is necessary to supplement, although not required to be part of, the basic financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash and unencumbered cash balances of the City of Scranton, Kansas, as of December 31, 2010, and its cash receipts and expenditures and budget to actual comparisons, for the year then ended, taken as a whole, on the basis of accounting described in Note 1.

Our audit was conducted for the purpose of forming an opinion of the financial statements taken as a whole. The accompanying financial information listed as Schedule 1 – Insurance Coverage is presented for purposes of additional analysis and is not a required part of the statutory basis financial statements of the City of Scranton, Kansas. Such information has not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on it.

Aldrich flompany, LLC

ALDRICH AND COMPANY LLC
CERTIFIED PUBLIC ACCOUNTANTS

August 15, 2011

STATEMENT 1

Summary of Cash Receipts, Expenditures, and Unencumbered Cash For the Year Ended December 31, 2010

Funds	Un	Beginning encumbered Cash Balance	Cash Receipts	<u>E</u>	Expenditures	Un	Ending encumbered Cash Balance	En	Add Outstanding cumbrances and Accounts Payable	Ending Cash Balance
Governmental Type Funds:										
General	\$	78,643	\$ 319,200	\$	274,056	\$	123,787	\$	8,219	\$ 132,006
Special Revenue										
Special parks		11,805	2,834		0		14,639		0	14,639
Special development		59,146	0		0		59,146		0	59,146
Special highway		40,783	21,222		4,684		57,321		0	57,321
Drug forfeiture		1,263	606		1,869		0		0	0
Special fire		385	100		0		485		0	485
Equipment reserve		22,060	0		22,060		0		0	0
Capital improvements		52,048	0		52,048		0		0	0
Capital Project Funds										
Sewer project		0	192,951		263,158		(70,207)		57,028	(13,179)
Proprietary Type Funds							,			,
Water utility		72,822	159,538		179,415		52,945		2,284	55,229
Electric utility		404,672	525,900		402,671		527,901		24,235	552,136
Sewer utility		129,899	92,594		88,336		134,157		1,971	136,128
Refuse		1,009	55,842		57,350		(499)		82	(417)
Total Reporting Entity	\$	874,535	\$ 1,370,787	\$	1,345,647	\$	899,675	\$	93,819	\$ 993,494
					sition of Cash:					
				Petty Ca						\$ 200
				-	checking					263,268
					ates of deposit					725,746
				Law trus						1,825
				Grant a	ccount					 2,455
										\$ 993,494

STATEMENT 2

Summary of Expenditures - Actual and Budget For the Year Ended December 31, 2010

Funds	Certified Budget	Adjustment for Qualifying Budget Credits	Total udget for omparison	Cha	penditures argeable to urrent Year	F	/ariance avorable nfavorable)
Governmental Type Funds:							
General	\$ 323,115		\$ 323,115	\$	274,056	\$	49,059
Special Revenue							
Special parks	16,125		16,125		0		16,125
Special development	59,146		59,146		0		59,146
Special highway	67,204		67,204		4,684		62,520
Drug forfeiture	1,263		1,263		1,869		(606)
Special fire	275		275		0		275
Proprietary Type Funds							
Water utility	157,890		157,890		179,415		(21,525)
Electric utility	480,300		480,300		402,671		77,629
Sewer utility	82,070		82,070		88,336		(6,266)
Refuse	47,865		47,865		57,350		(9,485)

Statement 3-1

GENERAL FUND

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2010

With Comparative Actual Totals for the Prior Year Ended December 31, 2009

		Current Year										
	Prior Year Actual		Actual		Budget	F	/ariance avorable favorable)					
Cash Receipts	 											
Taxes												
Osage Co	\$ 128,691	\$	129,143	\$	125,630	\$	3,513					
Sales tax	29,199		30,344		29,000		1,344					
Franchise taxes	 9,386		8,355		8,750		(395)					
Total Taxes	 167,276		167,842		163,380		4,462					
Intergovernmental												
Local alcoholic liquor	3,664		2,834		3,970		(1,136)					
LAVTR	0		0		0		0					
Revenue sharing	 0		0		0		0					
Total Intergovernmental	 3,664		2,834		3,970		(1,136)					
Licenses and Permits												
Licenses, Permits, and Fees	 929		1,584		2,000		(416)					
Use of Money and Property												
Interest on deposits	 20,600		13,121		17,000		(3,879)					
Miscellaneous Revenue												
FEMA/State	0		4,568		0		4,568					
Court	21,416		26,949		4,000		22,949					
Other	 6,217		8,254		2,000		6,254					
Total Miscellaneous	 27,633		39,771		6,000		33,771					
Operating Transfers												
Water utility	0		0		0		0					
Sewer utility	0		0		0		0					
Electric utility	0		42,000		42,000		0					
Capital Improvement	 0		52,048		0		52,048					
Total Transfers	 0		94,048		42,000		52,048					
Total Cash Receipts	\$ 220,102	\$	319,200	\$	234,350	\$	84,850					

Statement 3-1

GENERAL FUND

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2010

With Comparative Actual Totals for the Prior Year Ended December 31, 2009

		Current Year								
	 Prior Year Actual		Actual		Budget	Variance Favorable (Unfavorable)				
Expenditures										
General administrative										
Personal	\$ 17,092	\$	20,049	\$	28,980	\$	8,931			
Contractual	12,086		13,503		13,310		(193)			
Commodities	3,027		4,013		15,975		11,962			
Capital outlay	7,448		0		5,250		5,250			
Total General administrative	 39,653		37,565		63,515		25,950			
Street Department					· ·					
Personal	20,907		21,056		25,700		4,644			
Contractual	6,752		13,997		13,150		(847)			
Commodities	40,240		42,929		56,560		13,631			
Lease payment	0		3,786		0		(3,786)			
Total Street Department	67,899		81,768		95,410		13,642			
Fire Department	 <u> </u>		<u> </u>		<u> </u>		<u> </u>			
Personal	1,291		1,037		2,800		1,763			
Contractual	7,441		9,836		4,050		(5,786)			
Commodities	7,386		8,239		9,060		821			
Capital outlay	0		0		0		0			
Fire loan repayment	0		3,718		0		(3,718)			
Total Fire Department	16,118		22,830		15,910		(6,920)			
Parks Department	 <u> </u>		<u> </u>		<u> </u>		<u> </u>			
Personal	1,484		639		2,000		1,361			
Contractual	8,042		10,159		10,500		341			
Saturday in the Park	3,000		2,000		2,000		0			
Commodities	3,139		4,938		4,050		(888)			
Capital outlay	 6,800		0		0		0			
Total Parks Department	 22,465		17,736		18,550		814			
Law Enforcement										
Personal	69,452		63,584		84,450		20,866			
Contractual	17,720		20,569		13,230		(7,339)			
Commodities	14,247		14,143		9,920		(4,223)			
Capital outlay	 7,145		0		8,000		8,000			
Total Law Enforcement	 108,564		98,296		115,600		17,304			
Court										
Personal	4,116		5,027		5,530		503			
Contractual	8,855		9,910		5,200		(4,710)			
Commodities	 907		483		1,750		1,267			
Total Court	 13,878		15,420		12,480		(2,940)			
Emergency preparedness										
Personal	0		289		1,300		1,011			
Contractual	 1,302		152		350		198			
Total Emergency preparedness	 1,302		441		1,650		1,209			
Total Expenditures	\$ 269,879	\$	274,056	\$	323,115	\$	49,059			

Statement 3-1

GENERAL FUND

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2010

With Comparative Actual Totals for the Prior Year Ended December 31, 2009

			Current Year							
	Prior Year Actual		Actual	Budget		Fa	ariance avorable favorable)			
Total Cash Receipts										
Carried Forward	\$	220,102	\$ 319,200	\$	234,350	\$	84,850			
Total Expenditures Carried Forward		269,879	 274,056		323,115		49,059			
Receipts Over (Under) Expenditures		(49,777)	45,144	\$	(88,765)	\$	133,909			
Unencumbered Cash Balance, January 1		128,420	 78,643							
Unencumbered Cash Balance, December 31	\$	78,643	\$ 123,787							

Statement 3-2b

SPECIAL REVENUE FUNDS

Statement of Cash Receipts and Expenditures - Actual and Budget
For the Year Ended December 31, 2010
With Comparative Actual Totals for the Prior Year Ended December 31, 2009

SPECIAL PARKS FUND

				Cu	rrent Year		
	 Prior Year Actual	,	Actual		Budget		ariance avorable favorable)
Cash Receipts	 						
State of Kansas	\$ 3,664	\$	2,834	\$	3,970	\$	(1,136)
Osage Co	 0		0		0		0
Total Cash Receipts	 3,664		2,834		3,970		(1,136)
Expenditures							
Park repair & maintenance	 0		0		16,125		16,125
Receipts Over (Under) Expenditures	3,664		2,834	\$	(12,155)	\$	14,989
Unencumbered Cash Balance, January 1	 8,141		11,805				
Unencumbered Cash Balance, December 31	\$ 11,805	\$	14,639				

Statement 3-2c

SPECIAL REVENUE FUNDS

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2010 With Comparative Actual Totals for the Prior Year Ended December 31, 2009

SPECIAL DEVELOPMENT FUND

					Current Year						
	Prior Year Actual			Actual		Budget		ariance avorable favorable)			
Cash Receipts Interest	\$	0	\$	0	\$	0	\$	0			
Expenditures Business development		0		0		59,146		59,146			
Receipt Over (Under) Expenditures		0		0	\$	(59,146)	\$	59,146			
Unencumbered Cash Balance, January 1		59,146		59,146							
Unencumbered Cash Balance, December 31	\$	59,146	\$	59,146							

Statement 3-2d

SPECIAL REVENUE FUNDS

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2010 With Comparative Actual Totals for the Prior Year Ended December 31, 2009

SPECIAL HIGHWAY FUND

					Cu	rrent Year		
	Prior Year Actual		Actual		Budget		Fa	ariance avorable favorable)
Cash Receipts								
State payments Other	\$	17,200 0	\$	18,167 3,055	\$	19,800 0	\$	(1,633) 3,055
Total Cash Receipts		17,200		21,222		19,800		1,422
Expenditures								
Personal		65		0		0		0
Street repair and maintenance Lease payment		6,046 0		898 3,786		67,204 0		66,306 (3,786)
Total Expenditures		6,111		4,684		67,204		62,520
Receipts Over (Under) Expenditures		11,089		16,538	\$	(47,404)	\$	63,942
Unencumbered Cash Balance, January 1		29,694		40,783				
Unencumbered Cash Balance, December 31	\$	40,783	\$	57,321				

Statement 3-2e

SPECIAL REVENUE FUNDS

Statement of Cash Receipts and Expenditures - Actual and Budget
For the Year Ended December 31, 2010
With Comparative Actual Totals for the Prior Year Ended December 31, 2009

DRUG FORFEITURE FUND

			Current Year									
	,	Prior Year Actual		Actual	E	Budget	Variance Favorable (Unfavorable)					
Cash Receipts												
Drug forfeiture proceeds	\$	0	\$	606	\$	0	\$	606				
Total Cash Receipts		0		606		0		606				
Expenditures												
Law enforcement expenditures		0		1,869		1,263		(606)				
Total Expenditures		0		1,869		1,263		(606)				
Receipts Over (Under) Expenditures		0		(1,263)	\$	(1,263)	\$	0				
Unencumbered Cash Balance, January 1		1,263		1,263								
Unencumbered Cash Balance, December 31	\$	1,263	\$	0								

Statement 3-2f

SPECIAL REVENUE FUNDS

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2010 With Comparative Actual Totals for the Prior Year Ended December 31, 2009

SPECIAL FIRE

			Current Year									
	Prior Year Actual		A	ctual	В	udget	Variance Favorable (Unfavorable)					
Cash Receipts Donations	\$	110	\$	100	\$	0	\$	100				
Total Cash Receipts	<u>Ψ</u>	110	<u>Ψ</u>	100	Ψ	0	<u>Ψ</u>	100				
Expenditures												
Fire expenditures		0		0		275		275				
Total Expenditures		0		0		275		275				
Receipts Over (Under) Expenditures		110		100	\$	(275)	\$	375				
Unencumbered Cash Balance, January 1		275		385								
Unencumbered Cash Balance, December 31	\$	385	\$	485								

Statement 3-2g

SPECIAL REVENUE FUNDS

Statement of Cash Receipts and Expenditures For the Year Ended December 31, 2010

With Comparative Actual Totals for the Prior Year Ended December 31, 2009

EQUIPMENT RESERVE

	 2009		2010
Cash Receipts		'	
Transfers in	\$ 0	\$	0
Interest	0		0
Other	 0		0
Total Cash Receipts	 0		0
Expenditures Equipment purchases	 0		22,060
Receipts Over (Under) Expenditures	0		(22,060)
Unencumbered Cash Balance, January 1	 22,060		22,060
Unencumbered Cash Balance, December 31	\$ 22,060	\$	0

Statement 3-2h

SPECIAL REVENUE FUNDS

Statement of Cash Receipts and Expenditures For the Year Ended December 31, 2010

With Comparative Actual Totals for the Prior Year Ended December 31, 2009

CAPITAL IMPROVEMENT

	20	2010		
Cash Receipts Transfer from general Interest Total Cash Receipts	\$	0 0 0	\$	0 0 0
Expenditures Transfer to general fund		0		52,048
Receipts Over (Under) Expenditures		0		(52,048)
Unencumbered Cash Balance, January 1		52,048		52,048
Unencumbered Cash Balance, December 31	\$	52,048	\$	0

Statement 3-3a

CAPITAL PROJECT FUNDS

Statement of Cash Receipts and Expenditures For the Year Ended December 31, 2010

With Comparative Actual Totals for the Prior Year Ended December 31, 2009

SEWER PROJECT

	2009				
Cash Receipts Grant/loan proceeds Other Total Cash Receipts	\$	0 0 0	\$	192,951 0 192,951	
Expenditures Contractual Commodities Total Expenditures		0 0 0		262,960 198 263,158	
Receipts Over (Under) Expenditures		0		(70,207)	
Unencumbered Cash Balance, January 1		0		0	
Unencumbered Cash Balance, December 31	\$	0	\$	(70,207)	

Statement 3-4a

PROPRIETARY FUND

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2010 With Comparative Actual Totals for the Prior Year Ended December 31, 2009

WATER UTILITY

	Current Year									
	Prior Year Actual			Actual I		Budget	Fa	ariance avorable favorable)		
Cash Receipts					,			_		
Sales to customers	\$	126,221	\$	155,656	\$	139,000	\$	16,656		
Interest income		17		0		0		0		
Other receipts		2,833		3,882		4,000		(118)		
Total Cash Receipts		129,071		159,538		143,000		16,538		
Expenditures										
Personal services		32,001		41,794		30,700		(11,094)		
Contractual services		33,158		32,990		27,300		(5,690)		
Commodities		12,143		12,763		13,710		947		
Lease payment		0		808		0		(808)		
Water purchased & RWD note		67,580		76,080		68,580		(7,500)		
Debt service		13,950		13,600		13,600		0		
Other		2,552		1,380		4,000		2,620		
Transfer to general fund		0		0		0		0		
Total Expenditures		161,384		179,415		157,890		(21,525)		
Receipts Over (Under) Expenditures		(32,313)		(19,877)	\$	(14,890)	\$	(4,987)		
Unencumbered Cash Balance, January 1		105,135		72,822						
Unencumbered Cash Balance, December 31	\$	72,822	\$	52,945						

Statement 3-4b

PROPRIETARY FUND

Statement of Cash Receipts and Expenditures - Actual and Budget
For the Year Ended December 31, 2010
With Comparative Actual Totals for the Prior Year Ended December 31, 2009

ELECTRIC UTILITY

			Current Year						
	Prior Year Actual			Actual Budget		Budget	Variance Favorable (Unfavorable)		
Cash Receipts									
Sales to customers	\$	468,357	\$	500,974	\$	452,000	\$	48,974	
Sales tax collected		8,362		8,381		0		8,381	
Interest income		17		0		0		0	
Deposit receipts		2,275		2,275		0		2,275	
Other receipts		34,148		14,270		0		14,270	
Total Cash Receipts		513,159		525,900		452,000		73,900	
Expenditures									
Personal services		39,178		43,733		45,080		1,347	
Contractual services		43,718		25,267		30,200		4,933	
Commodities		13,772		13,058		56,570		43,512	
Electricity purchased		274,798		268,006		280,350		12,344	
Lease payment		0		808		0		(808)	
Capital outlay		0		0		12,500		12,500	
Sales tax paid		10,208		7,971		8,600		629	
Deposit refunds		3,370		1,828		5,000		3,172	
Transfers to other funds		0		42,000		42,000		0	
Adjustment for budget credit		0		0		0		0	
Total Expenditures		385,044		402,671		480,300		77,629	
Receipts over (under) Expenditures		128,115		123,229	\$	(28,300)	\$	151,529	
Unencumbered Cash Balance, January 1		276,557		404,672					
Unencumbered Cash Balance, December 31	\$	404,672	\$	527,901					

Statement 3-4c

PROPRIETARY FUND

Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2010 With Comparative Actual Totals for the Prior Year Ended December 31, 2009

SEWER UTILITY

	Prior Year Actual			Actual Budget			Variance Favorable (Unfavorable)	
Cash Receipts Sales to customers Other Total Cash Receipts	\$	90,584 0 90,584	\$	91,649 945 92,594	\$	91,750 0 91,750	\$	(101) 945 844
Expenditures Personal services Commodities Contractual services Lease payment Debt repayments Transfer to sewer reserve Transfer to general Total Expenditures		27,488 8,680 24,966 0 27,850 0 0		36,512 11,338 11,828 808 27,850 0 0 88,336		28,320 12,750 13,150 0 27,850 0 0 82,070		(8,192) 1,412 1,322 (808) 0 0 0 (6,266)
Receipts Over (Under) Expenditures		1,600		4,258	\$	9,680	\$	(5,422)
Unencumbered Cash Balance, January 1 Unencumbered Cash Balance, December 31	\$	128,299 129,899	\$	129,899 134,157				

Statement 3-4d

PROPRIETARY FUND

Statement of Cash Receipts and Expenditures - Actual and Budget
For the Year Ended December 31, 2010
With Comparative Actual Totals for the Prior Year Ended December 31, 2009

REFUSE UTILITY

	Prior Year Actual			Actual	Budget	Variance Favorable (Unfavorable)	
Cash Receipts Sales to customers	\$	52,706	\$	55,842	\$ 47,000	\$	8,842
Expenditures							
Personal services		637		741	715		(26)
Commodities		138		186	0		(186)
Contractual Services		57,243		56,423	 47,150		(9,273)
Total Expenditures		58,018		57,350	 47,865		(9,485)
Receipts Over (Under) Expenditures		(5,312)		(1,508)	\$ (865)	\$	(643)
Unencumbered Cash Balance, January 1		6,321		1,009			
Unencumbered Cash Balance, December 31	\$	1,009	\$	(499)			

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City has established a uniform system of accounting maintained to reflect compliance with the applicable laws of the State of Kansas. The more significant accounting policies are described below.

Financial Reporting Entity

The City of Scranton is a governmental entity and operates under a Mayor-Council form of Government. It provides the following services to its approximately 320 residents: public safety, streets, sanitation, electric, water, parks & recreation, and general administrative services.

In evaluating how to define the City, for financial reporting purposes, management has considered all potential component units. The basic--but not the only--criterion for including a potential component unit within the reporting entity is financial accountability. The most significant manifestation of this criterion is financial dependence. Other manifestations of the criteria, include but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability for fiscal matters. Using this criterion, no component units were identified as part of the reporting entity of the City.

Fund Accounting

The accounts of the City are organized and operated on the basis of funds, which are used to record the City's financial transactions. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Cash and other financial resources are recorded together with all related expenditures. A fund is used to segregate specific activities and for the purpose of attaining certain objectives in accordance with special regulations, restrictions, or limitations including State Statutes and City Ordinances. The following types of funds comprise the financial activities of the City.

Governmental Funds:

<u>General Fund</u> - Fund used as the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

<u>Special Revenue Funds</u> - Funds used to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or major capital projects) that are legally restricted to expenditure for specified purposes.

<u>Capital Project Funds</u> – Funds used to account for financial resources for the acquisition or construction of major capital facilities of the City.

Proprietary Funds:

Enterprise Funds - Funds used to account for operations (a) that are financed and operated in a manner similar to private business enterprises -- where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The City of Scranton has four enterprise funds: Electric, Water, Sewer and Refuse.

Statutory Basis of Accounting

The statutory basis of accounting, as used in the preparation of these statutory basis financial statements, is designed to demonstrate compliance with the cash basis and budget laws of the State of Kansas. Cash receipts are recognized

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT)

Statutory Basis of Accounting (cont)

when the cash balance of a fund is increased. Expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund, and an expenditure would be charged in the fund from which the transfer is made.

The City has approved a resolution in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the City to use the statutory basis of accounting.

Departure from Accounting Principles Generally Accepted in the United States of America

The basis of accounting described above results in a financial statement presentation which shows cash receipts, expenditures, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown noncash assets such as receivables, inventories, and prepaid expense; liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented. Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of a fund balance; encumbrances outstanding at year end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods sold and services received during the year in accordance with generally accepted accounting principles. Capital assets that account for the land, buildings, and equipment owned by the city are not presented in the financial statements. Also, long term debt such as general obligation bonds, revenue bonds, capital leases, temporary notes, and compensated absences are not presented in the financial statements.

NOTE 2 - BUDGETARY INFORMATION

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service funds, and enterprise funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5th.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held, and the governing body may amend the budget at that time. No such amendments were made.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 2 - BUDGETARY INFORMATION (CONT)

All legal annual operating budgets are to be prepared using the statutory basis of accounting, in which revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payables and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

A legal operating budget is not required for capital projects funds, fiduciary funds, permanent funds and the following special revenue funds: Equipment Reserve and Capital Improvements

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

Adjustments Qualifying for Budget Credits

Budget credits must be authorized by Kansas Statutes. Examples include expenditures of federal grant moneys, gifts, and donations, and receipts authorized by law to be spent as if they were reimbursed expenses. The adjustment for budget credits, when applicable, is presented in the financial statements which increase the legal budget amounts for the respective funds.

NOTE 3 - CASH AND DEPOSITS

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires that banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no other policies that would further limit its investment choices.

<u>Concentration of credit risk</u> State statutes place no limit on the amount the City may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

<u>Custodial credit risk – deposits</u> Custodial credit risk is the risk that in event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka. All deposits were not legally secured at December 31, 2010.

The City maintains a cash pool that is available for use by all funds. At year-end the carrying amount of the city's deposits was \$993,294. The bank balance held by one bank was \$1,014,402, resulting in a concentration of credit risk. The difference between the carrying amount and the bank balance is outstanding checks and deposits in transit. Of the bank balance, \$250,000 was covered by FDIC insurance, \$762, 951 was collateralized by pledged securities held under joint custody receipts issued by a third-party bank in the city's name, and the remaining \$91,451 was unsecured.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 4 - PROPERTY TAXES

The city certifies its' budget to the county clerk annually. Using this certified budget and those of other political subdivisions within the county, the county clerk spreads the annual assessment onto the tax rolls and levies property tax on November 1 of each year. The property tax is payable in two installments. The first installment is due December 20 of the same year, and the second installment is due May 10 of the subsequent year. The county collects and distributes the property taxes. In accordance with state statutes, property taxes levied during the current year are a revenue source to be used to finance the following year's operations.

NOTE 5 - LONG-TERM DEBT

Water System Revenue Bonds Series 1982-A

Water system revenue bonds series 1982-A are serial bonds to be retired in the year 2022. Principal and interest payments are paid annually from the revenues generated by the Water Utility. Interest is paid at an annual rate of 5%.

K.D.H.E. - Notes Payable

The City received a low interest loan from the Kansas Department of Health and Environment in 1994 for the purpose of matching a CDBG Grant for a Sewer Improvement Project. The interest rate is 3.51% with 40 semiannual payments. In 2004, the City amended the loan to receive an additional \$189,817 from the Kansas Department of Health and Environment for necessary upgrades to their sewer utility system. The loan carries an interest rate of 2.66% with 40 semiannual payments scheduled. The first payment was made in September 2005. Payments are made from the sewer fund.

Rural Water District No. 5 - Contract Payable

On February 19, 1982, the City entered into a 40 year contract with Rural Water District No. 5 of Osage County, Kansas, to purchase purified water. The District agreed to deliver pure water not to exceed 3,240,000 gallons per month with a minimum pressure of 20 p.s.i. In return, the City will pay \$400,000 for 40 years of rights, of which \$20,000 was paid down in 1981. Beginning in May of 1983, the balance was due in installments of \$1,900 per month for 37 years. Interest is paid at an annual rate of 5%. An estimate of the debt, based on the remaining scheduled payments, has been included on the Long Term Debt Schedule. Payments are made from the water fund.

Firemen's Relief Association- Notes Payable

In February of 2004, the City borrowed \$6,000 for the purchase of equipment. The note carries an annual interest rate of 4%. Five annual payments of \$1,348 were scheduled beginning February 3, 2006. The first payment was actually made in 2007. In December 2006, the City borrowed \$7,000 for the purchase of equipment. The note carries an annual interest rate of 4%. A payment of \$2,613.33 was made in January 2007 with two annual payments due on each following year of \$2,370.18. Payments are made from the general fund.

Distributor lease

In August 2009, the City entered into a lease with First Bank for a distributor truck. The amount financed was \$34,500. The lease carries an annual interest rate of 4.26%. Ten payments of \$3,786 and a final \$1 payment are scheduled with the first payment being made September 2009. Payments were made from the general & special highway funds.

Truck lease

In August 2010, the City entered into a lease with First Bank for the purchase of two trucks. The amount financed was \$24,250. The lease carries an annual interest rate of 4.25%. One payment of \$2,425 was made in 2010 with the signing of the lease. Three annual payments of \$7,912 and a final \$1 payment are scheduled with the first payment being made August 2011. Payments were split between the water, electric & sewer funds.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 5 - LONG TERM DEBT (CONT)

Changes in long term liabilities for the City for the year ended December 31, 2010 are as follows:

			Amount of	Date of Final	Balance Payable		Re	eductions/		Net		alance ayable	lı	nterest
	Interest Rate	Date of Issue	Issue	Maturity	 January 1 Additions		F	Payments Change		December 31		Paid		
Revenue Bonds:														
Water Sys Bd Ser 1982-A	5.00%	12/17/1982	233,000	12/17/2022	\$ 132,000		\$	7,000	\$	0	\$	125,000	\$	6,600
KDHE loans														
KDHE - Sewer Imp	3.51%	5/27/1994	213,380	3/1/2015	72,722			12,209		0		60,513		2,446
KDHE - Sewer Imp	2.66%	9/1/2004	199,000	3/1/2024	148,273	192,951		7,898		0		333,326		5,297
Rural water														
Rural Water District #5	5.00%	2/19/1982	400,000	4/10/2020	182,999			13,821		0		169,178		8,979
Fireman's Relief Notes														
Fire Fighter's Relief	4.00%	2/3/2004	6,000	2/3/2009	1,296			1,296		0		0		52
Fire Fighter's Relief	4.00%	10/3/2006	7,000	1/1/2009	2,279			2,279		0		0		91
Capital lease														
First Bank-Distributor	4.26%	8/24/2009	34,500	8/24/2014	30,714			6,331		0		24,383		1,241
First Bank-Trucks	7.70%	11/2/2007	19,939	11/2/2009	 0	24,250		2,425		0		21,825		0
Total contractual indebtedne	ess				570,283	217,201		53,259		0		734,225		24,706
Compensated absences					 5,172	0		0		1,040		6,212		0
Total long term debt					\$ 575,455	\$ 217,201	\$	53,259	\$	1,040	\$	740,437	\$	24,706

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 5 - LONG TERM DEBT (CONT)

Current maturities of long term debt and interest for the next five years and in five year increments through maturity are as follows:

	2011	2012	2013	2014	2015	2016-2020	2021-2025	2026-2030	2031-2035	2036-2040	2041-2045	2046-2050	2051-2055	Total
Principal														
Revenue Bonds:														
Water Sys Bd Ser 1982-A	8,000	8,000	8,000	9,000	9,000	54,000	29,000	0	0	0	0	0	0	125,000
KDHE - Sewer Imp	12,640	13,088	13,552	14,032	7,201	0	0	0	0	0	0	0	0	60,513
KDHE - Sewer Imp	2,596	0	0	527,130	0	0	0	0	0	0	0	0	0	529,726
USDA - Sewer Imp	0	30,135	31,122	32,142	33,195	183,018	215,031	252,642	296,832	348,752	409,754	481,424	105,953	2,420,000
Rural Water District #5	14,540	15,296	16,092	16,929	17,809	88,512	0	0	0	0	0	0	0	169,178
Fire Fighter's Relief	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Capital lease-Distributor	6,604	6,888	7,184	3,707	0	0	0	0	0	0	0	0	0	24,383
Capital lease-Trucks	6,972	7,270	7,583	0	0	0	0	0	0	0	0	0	0	21,825
Total Principal	51,352	80,677	83,533	602,940	67,205	325,530	244,031	252,642	296,832	348,752	409,754	481,424	105,953	3,350,625
Interest														
Revenue Bonds:														
Water Sys Bd Ser 1982-A	6,250	5,850	5,450	5,050	4,600	15,600	2,300	0	0	0	0	0	0	45,100
KDHE - Sewer Imp	2,015	1,567	1,103	623	126	0	0	0	0	0	0	0	0	5,434
KDHE - Sewer Imp	10,599	13,195	13,195	19,867	0	0	0	0	0	0	0	0	0	56,856
USDA - Sewer Imp	0	78,407	77,420	76,400	75,347	359,691	327,678	290,067	245,877	193,957	132,955	61,285	2,589	1,921,673
Rural Water District #5	8,260	7,504	6,708	5,871	4,991	10,287	0	0	0	0	0	0	0	43,621
Capital lease-Distributor	968	684	388	79	0	0	0	0	0	0	0	0	0	2,119
Capital lease-Trucks	940	642	330	0	0	0	0	0	0	0	0	0	0	1,912
Total Interest	29,032	107,849	104,594	107,890	85,064	385,578	329,978	290,067	245,877	193,957	132,955	61,285	2,589	2,076,715
						<u> </u>	·	<u> </u>				·	·	
Total Principal and Interest	\$ 80,384	\$ 188,526	\$ 188,127	\$ 710,830	\$ 152,269	<u>\$ 711,108</u>	\$ 574,009	\$ 542,709	\$ 542,709	\$ 542,709	\$ 542,709	\$ 542,709	\$ 108,542	\$ 5,427,340

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 6 - COMPENSATED ABSENCES

The City of Scranton provides sick and vacation leave to its employees. Each full time employee is entitled to eight hours of sick leave per month of service and part-time employees working at least twenty hours per month earn four hours of sick leave per month. Maximum sick leave accumulation is 1040 hours. Upon separation of service, no amount is paid to the employee for unused sick leave. Full time employees with less than 5 years of service earn eight hours of vacation for each month of service. Employees with 5-10 years of service earn ten hours per month, 10-15 years of service earn 12 hours per month, and over 15 years of service earn 14 hours per month. Part time employees who work at least 20 hours per week earn 4 hours of vacation for each month of service. Maximum accumulations vary based on years of service, but no employee can accumulate more than 240 hours of vacation. Upon separation of service, employees are paid for unused vacation leave at their regular rate of pay. Payments are made from the fund that corresponds to the employee's assignment.

NOTE 7 - DEFINED BENEFIT PENSION PLAN

<u>Plan description</u> The City of Scranton participates in the Kansas Public Employees Retirement System (KPERS), a cost sharing multiple-employer defined pension benefit plan as provided by K.S.A. 74-4901, et seq. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing KPERS (611 S. Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Funding policy K.S.A. 74-4919 establishes the KPERS member-employee contribution rate at 4% of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve bases. State law sets a limitation on annual increases in the contribution rates for KPERS employers. The employer rate established for calendar year 2009 ranged from 6.54% to 5.54%. The City of Scranton contributions to KPERS for the years ending December 31, 2010, 2009 and 2008, respectively, were \$10,740, \$4,452, and \$5,386, respectively, equal to the required contributions for each year.

NOTE 8 - COMPLIANCE WITH KANSAS STATUTES

References made herein to the statutes are not intended as interpretations of law, but are offered for consideration of the Director of Accounts and Reports and legal representatives of the municipality.

Kansas Statutes

Expenditures for the water, sewer, refuse, and drug forfeiture funds exceeded the budgeted limits K.S.A 79-2935. The City is aware of the requirement and will monitor in the future.

The required annual publication under K.S.A. 12-1608 was not made by the city treasurer. The City is aware of the requirement and will publish in the future as required by statutes.

Deposits with financial institutions were not adequately secured at all times in accordance with K.S.A. 9-1402. The city is aware of the requirement and will monitor in the future.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 8 - COMPLIANCE WITH KANSAS STATUTES (CONT)

Expenditures in the trash fund exceeded the available monies in that fund K.S.A. 10-1113 by \$499. The city has adjusted its rates to alleviate this issue.

Management is not aware of any other items of noncompliance with Kansas statutes

NOTE 9 - COMPARATIVE DATA

The amounts shown for 2009 in the financial statements are included, where practicable, only to provide a basis for comparison with 2010, and are not intended to present all information necessary for a fair presentation in accordance with the cash basis and budget laws of the State of Kansas. Interfund eliminations have not been made in the aggregation of this data.

NOTE 10 - ESTIMATES

The preparation of financial statements in conformity with the cash basis and budget laws of the State of Kansas requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ.

NOTE 11 - DEPOSITS

The City requires customers to provide a security deposit on all utility service of \$200 per service. Renters deposits are held until service is terminated. Owner's deposits are refunded after two years with consecutive timely payments or after ten years whichever is earlier. Deposit detail is maintained by customer. It is impracticable to recreate a total as of a specific date, and therefore, no amount is included on the long term debt schedule.

NOTE 12 - WATER SYSTEM AGREEMENT NONCOMPLIANCE

The City's water system debt issue requires the city to charge rates sufficient to have a net operating profit of not less than 140% of the next succeeding year's principal and interest payment or \$19,950 for the year ended December 31, 2010. The city's cash receipts were \$19,877 less than its expenditures.

NOTE 13 - UTILITY SERVICE CO. AGREEMENT

The City entered into an annual water tower maintenance agreement with Utility Service Co. Inc. on July 20, 2007. The contract has an indefinite term and is cancelable at any time with a written notice 90 days prior to the first day of the upcoming contract year. The contract payment schedule is as follows: year 1-\$2,401; years 2, 3, and 4-\$19,201 per year and year 5 and subsequent years-\$7,354. In year 8 and each third anniversary thereafter, the annual fee may be adjusted up to 5% to reflect current cost of service. If the city cancels the contract prior making the fourth annual payment, they will be billed the balance for work completed.

NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

NOTE 14 - KANSAS POWER POOL AGREEMENT

The City is a member to the Kansas Power Pool ("KPP"), a qualified Municipal Energy Agency for electrical service. KPP was created to provide generation, transmission, and pooling to meet the requirements of its members in the most efficient manner. The city is obligated to buy power from KPP at an agreed upon price. All members pay the same rate for purchases. These agreed upon prices can change with a majority vote of the membership. Per the agreement, a two year notice is required for termination. The City gave its two year notice to KPP, effective November 1, 2010, of its intent to leave the pool.

NOTE 15 - RISK MANAGEMENT

The City is exposed to various risks of loss including risks related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The city carries commercial insurance for these risks of loss including property and liability insurance. There were no significant reductions in insurance coverage from coverage in place in prior years.

NOTE 16 - SEWER PROJECT

The City has undertaken a sewer upgrade project. The total estimated project cost is \$3,715,000. The City has been awarded a CDBG grant in the amount of \$500,000. In addition, USDA Rural Development is assisting with project costs with an estimated grant of \$795,000 and loan proceeds of \$2,420,000, which includes the payoff of the City's remaining sewer notes with the Kansas Department of Health and Environment (KDHE). To get the project underway, KDHE has amended their loan agreement with the city allowing additional funds of approximately \$380,000 to temporarily finance improvements. As of December 31, 2010 the city had drawn \$192,951 of loan proceeds from KDHE and had expended \$263,158 on the project, including cash disbursements and accounts payable.

NOTE 17 - TRANSFERS

The City transferred monies between funds as allowed by applicable Kansas statutes. The following schedule details transfers made in 2010.

Transferred from:	Transferred to:	Statute	Amount
Electric	General	12-825d	42,000
Capital Improvement	General	12-1,118	52,048

NOTE 18 - OTHER POST EMPLOYMENT BENEFITS

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured. There is no cost to the City under this program.

Schedule 1 – Insurance Coverage - Unaudited December 31, 2010

Brier Payne Meade Insurance policy period May 2010 to May 2011	Coverage	Co-Ins	Deductible
Blanket Property	0400 400	000/	#4.000
Water Tower	\$162,180	90%	\$1,000
Water Pumphouse - 6th and Burlingame	6,036	90%	1,000
6th and Burlingame Personal Property	8,374	90%	1,000
City Shop - Behind Fire Station	18,110	90%	1,000
City Shop Personal Property	14,338	90%	1,000
Fire Station Building - 220 Brownie	33,541	90%	1,000
Sewer Lift Pump - 1st and Carbon	34,479	90%	1,000
Sewer Lift Pump - 4th and Greenbryer	34,479	90%	1,000
Sports Complex Lights	9,322	90%	1,000
Lights & Poles	3,859	90%	1,000
Sports Complex Lights & Poles	15,324	90%	1,000
Community Center - 300 E. Boone	57,020	90%	1,000
City Office Building - 120 W. Boone	96,388	90%	1,000
City Office & Police Station Personal Property	57,352	90%	1,000
Sports Complex Concession Stand	31,617	90%	1,000
Sports Complex Concession Personal Property	5,735	90%	1,000
Sports Complex Fence-Boone & Mason	18,597	90%	1,000
Animal Shelter Fence	1,860	90%	1,000
Storm Shelter	22,050	90%	1,000
Storm Shelter	11,025	90%	1,000
Inland Marine			
Caterpillar Motor Grader	28,000	80%	500
Caterpillar 416B	47,541	80%	500
Chipper Shredder	2,000	80%	500
Broom	700	80%	500
John Deere Tractor	5,000	80%	500
Computer hardware & software	23,650	80%	500/1000
Fire equipment	92,480	80%	500
Police equipment	13,475	80%	500
General Liability			
Each Occurrence Limit	500,000		500
Damage to premises rent	100,000		500
Medical Expense Limit	5,000		500
Personal and Advertising Injury Limit	500,000		500
General Aggregate Limit	1,000,000		500
Products/Completed Operations Aggregate Limit	1,000,000		500
Workers' Compensation and Employers' Liability			
Bodily Injury by Accident - each accident	500,000		
Bodily Injury by Disease - each employee	500,000		
Bodily Injury by Disease - policy limit	500,000		

This schedule is intended only as a descriptive summary.

Schedule 1 – Insurance Coverage - Unaudited December 31, 2010

Brier Payne Meade Insurance policy period May 2010 to May 2011 Commercial Auto	Co	overage		Deductible		
Liability Uninsured / Underinsured Motorists	\$	500,000 500,000				
Covered Vehicles with Comprehensive and Collision also 1972 Chevy 2T Fire Truck 1995 3/4T Pickup 1982 Intl Truck 1990 Chevrolet Truck 1995 Ford Ambulance 2000 Ford Crown Victoria 1993 Sewer Machine Truck 1997 Chevy S-10 2000 Mecury Sable 1993 F700 Bucket Truck 1990 Ford F350 1993 Chevy Kodiak Dump Truck 2008 Chevy Impala 1997 Ford			comp	500 1,000		
Linebacker Municipality Errors & Omissions Limit each loss Limit aggregate EMC Insurance #S2 1 13 92 Effective February 28, 2003 for an indefinite term		1,000,000 1,000,000		1,000		
Fidelity Bond on City Clerk Fidelity Bond on City Treasurer		37,000 10,000				

This schedule is intended only as a descriptive summary.